Evaluation in 2014-2020: Challenges and Opportunities First annual conference of the National Coordination Authority's Evaluation Unit







MINISTRY OF REGIONAL DEVELOPMENT CZ Ex-post evaluation and forecast of the benefits to the EU-15 countries resulting from the implementation of the Cohesion Policy in the Visegrad Group countries

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Background

...[The Union] *shall promote economic, social and territorial cohesion.* (Article 3 of the Treaty on European Union)

In particular, the Community shall aim at reducing disparities between the levels of development of the various regions and the backwardness of the least favoured regions or islands, including rural areas. (Article 158 of the Treaty establishing the European Community)

The resources of Cohesion Policy have always been **concentrated in less-developed regions and countries**, especially after the enlargement in 2004. However, **this intervention brings substantial benefits to welldeveloped countries as well**, which is the central topic of this study.



What kind of benefits?

total benefits to EU-15 countries resulting from Cohesion Policy in V4





What do we already know?

main results of 2011 evaluation – billions of 2005 euros



Positive externalities related to innovation and R&D, transport and environment protection were identified, but it turned out impossible to estimate their magnitude.



What do we already know?





So, why do we actually need an update?

more insights on **positive** externalities

programmes for 2014-2020 have just been adopted

implementation of 2007-2013 programmes are much more advanced



Macroeconomic effects – general approach

Using data on CP's intervention structure and **macroeconomic modelling** (separate models for all V4) countries we simulate the impact of CP on national accounts in Czech Republic, Hungary, Poland and Slovakia.

Exports from EU-15 to V4 are increased due to:

- increased demand for imported final consumption and investment products;
- increased output of the economy, which stimulates demand for **imported intermediate products**.

Both channels will be analysed with the account for **sectoral structure of each V4 economy** (NACE) and structure of CP intervention. The results of this estimation are finally compared with **macroeconomic indicators**, including the data on trade between EU-15 and V4.



Macroeconomic effects – tools

EU structural funds increase GDP of V4 countries...



... but simultaneously:

- a portion of additional GDP is spent on imported goods and services;
- in odder to generate this additional GDP **imports of intermediate goods and services are required**.

supply and use tables

input and output tables

Direct effects

CAWI questionnaire of Cohesion Policy beneficiaries in V4.

- **form**: web-based questionnaire prepared in 4 local languages connected to a database of all CP projects
- **target group**: all beneficiaries of CP in V4 (availability of contact data being the only limitation)
- content: questions on the structure of project's budget and on contracts with suppliers and other contractors – identification of companies from EU-15
- **analysis of results**: all data will be weighted, so that we can generalize the results to the entire population of projects

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Direct effects

What does 'a company from EU-15' actually mean?

headquarters' location

 a company (headquarters) located in EU-15, as well as its representatives, divisions, branches and distribution centers in V4

ownership

• a company officially located in V4, whose majority capital ownership is from EU-15



Positive externalities

(positive) externalities: *benefits that affect a party who did not choose to incur that benefit*

In this evaluation: *benefits that a party receives from a particular public intervention, even though that intervention was not initially addressed to that party.* In particular – entities from EU-15 who benefit from effects of Cohesion Policy in V4.

externalities are hard to quantify and generalize qualitative approach (case studies) to exemplify broader concepts

more topics covered than in 2011 evaluation



Positive externalities

EU-15 companies using transport infrastructure in V4	EU-15 companies benefiting from effects of R&D in V4	students and scientists from EU-15 taking advantage of scientific infrastructure in V4
increased energy efficiency and lower emissions in the entire EU	citizens of EU-15 benefiting from environmental projects in V4	other externalities – TBD



Schedule

date (approximately)	milestones	
October/November 2015	final inception report	
November/December 2015	gathering of databases	
December 2015	questionnaire of beneficiaries – pilot test (x4)	
January 2016	questionnaire of beneficiaries (x4)	
December-February 2016	macro-modelling macroeconomic analysis	
February 2016	analysis of questionnaire results	
February-March 2016	case studies	
March 2016	draft report	
April 2016	final report	
later on	additional analyses/updates	